Air Quality-Related Features of SAFETEA-LU

Review by Michael Brady, Caltrans Air Quality/Conformity Coordinator

mike_brady@dot.ca.gov

(916) 653-0158

Air Quality – What Changed?

- Conformity
 - Minimum frequency extended to 4 years
 - Grace Periods
 - Horizon Years
 - TCM Substitution
 - Conformity Lapse Effective Date
- CMAQ
 - Major changes to project eligibility
 - Funding formula tweaks
- Other/Related Items
 - Clean School Bus grants; Planning and TIP changes; Exceptional Events policy (air monitoring); Federal Reference Methods; HOV lane changes (hybrids); rest area electrification; Conformity SIP

Conformity – 1

- Minimum frequency of regional conformity determinations
 - Extended to 4 years to match new RTP and TIP intervals
- Grace Periods
 - Extends grace period for conformity determination after a new emission budget from 18 months to 2 years
- TCM Substitution
 - Sets up a procedure for replacing Transportation Control Measures without doing a SIP Amendment through EPA.

Conformity – 2

- Horizon Years
 - Regional Conformity Analysis in general
 - The latest of:
 - 10 years
 - Latest year with an emission budget in the SIP
 - Year after completion date of the last regionally significant project in the TIP, or that needs approval before the next conformity determination
 - Will this change most horizon years in CA? No.
 - Attainment-Maintenance Areas
 - The last year of the Maintenance period, if it is earlier than one of the basic horizon years above.
 - Maintenance Period is 20 years after redesignation of the area to Attainment.

Conformity – 3

- Conformity Lapse
 - Details a little sparse, but appears to apply a 1year delay in full application of Conformity Lapse
 - Applies in cases where a deadline is missed, not where Lapse occurs for other "triggering" reasons like application of Clean Air Act Sanctions.
 - Freeze" or "Lockdown" would not shut down ongoing work, or prevent project approvals if they come from the previously conforming TIP, but new decisions requiring a conformity determination could not be made.

CMAQ - Project Eligibility - 1

- Extends CMAQ eligibility to projects in areas that ARE or WERE nonattainment or maintenance since 1990, or must submit to EPA a Maintenance SIP.
 - Appears to allow AMBAG, Santa Barbara, Indian Wells Valley areas to keep doing CMAQ projects
 - Language is a little loose possible confusion with Section 110A Maintenance SIP requirement for all 8-hour ozone Attainment/Unclassified areas
- Major changes to eligible-project lists
- Congressional priority declaration
- Various consultation and report requirements

CMAQ – Project Eligibility – 2

- Project List Changes All ADDITIONS
 - Truck Stop Electrification
 - TSM/Operational Projects
 - Other projects from a database that must be developed of "highly effective" emission reduction projects
 - Interoperable Emergency Communication projects
 - On- and Off-Road Diesel Engine Retrofit projects
 - Off-Road limited to equipment used in construction of projects funded under Titles 23 or 49
 - Outreach projects regarding diesel engine emission reduction/retrofit programs

CMAQ - Project Eligibility - 3

- Congressional Priority Statement
 - diesel retrofits, especially for construction and other projects where there may be contract requirements (i.e. environmental mitigation commitments) to be met; then
 - other cost-effective EMISSION REDUCTION activities; then
 - cost-effective congestion mitigation activities.
- Clear Congressional Intent: diesel emission reduction projects are the highest priority for funds; congestion mitigation without demonstrated emission reduction is lowest priority

CMAQ – Project Eligibility – 4

- Air Agency Consultation
 - "Encourages" consultation with air agencies regarding estimated emission reductions
 - We already do that in California
- Minor adjustments regarding project eligibility in minimum-allocation States
- Requires EPA to prepare an Emission Reduction Guidance document concentrating mainly on diesel retrofits
- Various US DOT reporting requirements
- Adjustments for specific States (not CA)

CMAQ Apportionments

- Population Weighting Factors unchanged from TEA-21 system except:
 - Basic (Subpart 1) areas added
 - "Floor" weight is now 1.0 (rather than 0.8) for Maintenance, Marginal, and Subpart 1 areas. Higher weights for worse (Moderate-Serious-Severe-Extreme) areas remain.
 - CO Nonattaiment/Maintenance extra weight for ozone areas is now 1.2
- PM10 and PM2.5 do NOT have weights
 - PM10/2.5 projects are eligible for funding, but PM10/2.5 nonattainment is not considered in apportionment.

Environmental Streamlining

- Numerous changes to NEPA process
- Of interest regarding air quality:
 - Delegation
 - Allows delegation of some project approval activities, including NEPA and probably project-level conformity determinations, to States
 - Statute of Limitations
 - For the first time, applies a Statute of Limitations (180 days) to transportation project decisions including environmental and project-level conformity.
 - Unclear: does this apply to conformity decisions for RTPs as well?

Other Air Quality-Related Provisions – 1

HOV Lanes

- Changes provisions regarding public transit vehicles – intended? Decal now required.
- Allows HOT lanes
- Continues ILEV, adds hybrid provisions for singleoccupant HOV lane use

Planning

- 4-year RTP cycle in nonattainment/maintenance areas (subject to conformity); 5-year elsewhere
- 4-year TIP (FSTIP) cycle
- Enhanced consultation requirements in multi-MPO nonattainment areas, and with air agencies

Other Air Quality-Related Provisions – 2

- Rest Area Electrification
 - Explicitly allows truck idling reduction projects at safety roadside rest areas
 - Would allow projects like one proposed by Sacramento Metro AQMD
- Clean School Bus grant program
 - Separate from CMAQ and other funding programs
 - Similar to Carl Moyer as applied to school buses
 - For retrofit and replacement of diesel buses
- Conformity SIP
 - Streamlined greatly reduced boilerplate requirement

Other Air Quality-Related Provisions – 3

- EPA/Clean Air Act-related matters
 - Exceptional Events
 - Appears to place current EPA air quality monitoring guidance into law regarding exclusion of certain high emission concentrations from use in determining nonattainment status
 - Federal Reference Method
 - Requires DOT (EPA?) to develop a reference method for directly measuring the coarse fraction (PM10-PM2.5) of particulate matter, and performing chemical characterization

